

Message Text

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ACTION EUR-12

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AMEMBASSY MOSCOW
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C O N F I D E N T I A L USBERLIN 0170

E.O.11652: GDS
TAGS: PFOR, PGOV, WB, GE, GW, UR
SUBJECT: ANSWER TO SOVIET PROTEST ON VISA REQUIREMENT FOR EAST
EUROPEANS

REFS: A) USBERLIN 131, B) BONN 659, C) USBERLIN 159

1. SUMMARY: SUBJECT TO A FRENCH EMBASSY BONN CONCURRENCE,
ALLIED MISSIONS HAVE AGREED ON TEXT OF CHAIRMAN POLAD REPLY TO
SOVIET PROTEST AGAINST REQUIREMENT THAT PRIVATE SOVIET AND
EAST EUROPEANS OBTAIN FRG VISA TO RESIDE IN WESTERN SECTORS OF
BERLIN FOR MORE THAN 31 DAYS. END SUMMARY.

2. FOLLOWING IS TEXT OF RESPONSE, WHICH HAS BEEN APPROVED BY
USBER AND BRITISH MISSION AND ON WHICH FRENCH MISSION IS
CONSULTING WITH ITS EMBASSY. BEGIN TEXT:

ON 2 NOVEMBER YOU QUESTIONED WITH THE CHAIRMAN POLITICAL
ADVISER THE REQUIREMENT THAT CITIZENS OF SOVIET AND
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EASTERN EUROPEAN COUNTRIES MUST OBTAIN AN FRG VISA
BEFORE STAYING OR WORKING IN THE WESTERN SECTORS OF
BERLIN. YOU MENTIONED IN PARTICULAR THE CASE OF THE
NEWLY APPOINTED HEAD OF THE MALEV OFFICE IN THE
WESTERN SECTORS, AND ALSO A GROUP OF POLISH WORKERS
WHO HAVE COME TO INSTALL EQUIPMENT.
THE LEGAL REQUIREMENT FOR FOREIGN NATIONALS TO

OBTAIN A VISA ISSUED BY AN FRG DIPLOMATIC OR CONSULAR ESTABLISHMENT BEFORE ENTERING THE FRG OR BERLIN IS SET OUT IN THE FEDERAL AUSLANDERGESETZ OF 1965. SECTION 5 OF THE ORDINANCE OF 12 MARCH 1969 WHICH IMPLEMENTED THIS LAW, PROVIDES THAT CERTAIN NATIONALS, INCLUDING THOSE OF HUNGARY, POLAND AND OF THE SOVIET UNION AS WELL AS THOSE OF MANY OTHER STATES, MUST OBTAIN A RESIDENCE PERMIT IN THE FORM OF A VISA BEFORE ENTRY TO THE AREA OF APPLICATION OF THE LAW. THE LAW AND THE ORDINANCE WERE APPLIED TO THE WESTERN SECTORS WITH THE APPROVAL OF THE ALLIED AUTHORITIES PURSUANT TO ESTABLISHED PROCEDURES CONFIRMED IN THE QUADRIPARTITE AGREEMENT OF 3 SEPTEMBER 1971. THE FRG'S RIGHT TO ISSUE VISAS FOR ENTRY TO BERLIN ALSO RESTS ON A DELEGATED AUTHORITY FROM THE ALLIES, GRANTED AS LONG AGO AS 1951. THE QUADRIPARTITE AGREEMENT OF 3 SEPTEMBER 1971 IN NO WAY AFFECTED THIS LONG STANDING PRACTICE. IN ADDITION, BK/O(78)7 PROVIDES EXTREMELY LIBERAL OPPORTUNITIES FOR SOVIET AND EASTERN EUROPEAN NATIONALS TO STAY FOR UP TO 31 DAYS IN THE WESTERN SECTORS FOR SPECIFIED PURPOSES WITHOUT FIRST OBTAINING A FEDERAL VISA. FURTHERMORE, SOVIET VISITORS ARE PRIVILEGED IN THAT THEY CAN APPLY FOR A RESIDENCE PERMIT ENABLING THEM TO STAY IN THE WESTERN SECTORS UP TO THREE MONTHS ON THE BASIS OF A VISITOR'S PERMIT OBTAINED FROM THE ALLIED TRAVEL OFFICE - A PRIVILEGE NOT ACCORDED TO EASTERN EUROPEAN NATIONALS. THE CASES WHICH YOU MENTIONED IN 2 NOVEMBER ARE TYPICAL EXAMPLES OF INSTANCES IN WHICH FRG VISAS ARE CONFIDENTIAL

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REQUIRED. YOU WILL NO DOUBT BE AWARE THAT, AS IN A SIMILAR CASE IN 1973, THE POLISH WORKERS ABOUT WHOM YOU INQUIRED, ACCEPTED THE LEGAL REQUIREMENT TO OBTAIN FEDERAL VISAS, AND DID SO AT THE EMBASSY OF THE FRG IN WARSAW. THE NEW HEAD OF MALEV WILL HAVE TO FOLLOW THE SAME PROCEDURE.

THE ALLIED AUTHORITIES HOPE THAT THIS EXPLANATION WILL RESOLVE ANY CONFUSION WHICH YOU MAY HAVE HAD AND EXPECT THAT SOVIET AND EASTERN EUROPEAN NATIONALS WILL COMPLY FULLY WITH THE LAWS IN FORCE IN THE WESTERN SECTORS OF BERLIN. END TEXT.

3. FRENCH EXPECT TO HAVE FORMAL CLEARANCE EARLY WEEK OF JANUARY 17. PRECISELY WHEN RESPONSE WILL BE DELIVERED DEPENDS, HOWEVER, UPON WHEN MISSIONS RECEIVE AUTHORIZATION TO DELIVER PROTEST ON RECENT GDR INTERFERENCE WITH TRANSIT TRAFFIC AND INSTRUCTIONS ON WHETHER AND IN WHAT FORM REFERENCE SHOULD BE MADE TO SUBJECT OF JANUARY 11 ALLIED PROTEST IN MOSCOW

ON GDR MEASURES RELATED TO STATUS OF EAST BERLIN.
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